

MEMORANDUM TO THE 14TH FINANCE COMMISSION

1.1. INTRODUCTION:-The Tripura Tribal Areas Autonomous District Council in short TTAADC is the only District Council in the state of Tripura. It was established in the year 1982 by an Act of Tripura State Legislative Assembly called TTAADC Act,1979, which was brought under ambit of 6th schedule of the Constitution of India by 49th Amendment of the Constitution. Now the area of District Council is 7132.56 Sq.KM which is about 68 % of the total area of the State and mainly inhabited by the Sch. Tribe population. The Sixth Schedule area extend to all the 8(eight) revenue Districts of the State. It is an institution of Local Self Government vested with financial, legislative and administrative powers as provided under 6th schedule to the Constitution of India on the specific fields.

1.2. The population of TTAADC area as per Census, 2011 is 12, 65,838 which is about 34.45% of the total population of the State. About 84.24% of tribal population of the State lives in the Sixth Schedule area. The Socio-Economic condition of the people (mostly tribal) though improved to some extent compared to the preceding decades, but still most of them are poorer, living below the poverty line and dependent on subsistence agriculture locally known as *Jhuming*. The percentage of people living below poverty line is approximately 55%. Population ratio of different communities living in TTAADC area is given in the table below:-

Table-1

Population ratio of different communities living in TTAADC area

SL. No.	Category of population	No. of each category	Percentage of population
1.	Sch. Tribes	1066298	84.24

2.	Sch. Caste	60993	4.82
3.	OBC	64850	5.12
4.	Minorities	26473	2.09
5.	Others/general	47224	3.73

1.3 About 73.04% geographical area of ADC is forest land which cannot be diverted for commercial plantation as per existing Forest Conservation Act. But majority of tribal population live in this forest land and as a result overwhelming tribal population are directly and indirectly dependent on *jhuming* and by selling minor forest produces for their livelihood. Most of the Sixth Schedule areas are hill tracks and terrains. So a very few area of table land is available for agricultural farming. In recent past, with a view to economic uplift the socio-economic condition of people living in remote villages particularly marginal farmers, landless jhumia families of ADC area, economic activities based on Horticulture, Fishery, Piggery, Rubber plantation etc. have been encouraged to the families who got "patta" of forest land under the provision of the Sch. Tribes and Other Traditional Forest Dwellers (Recognition of Forest Rights) Act 2006 and a good response from the people with satisfactory out come is observed.

1.4. District Council is comprised of 30 Members who are known as Member of District Council (MDC) out of which 2 are nominated by the Governor and the remaining 28 are elected for 5 year term. Out of 28 elected Members, 25 seats are reserved for Sch. Tribes candidates and 3 for other categories. The TTAADC has two branches: (a) Legislative Branch headed by a Chairman and (b) Executive Branch headed by a Chief Executive Member. The Chairman of the District Council is elected by the majority of the elected Members of District

Council in the first sitting of the Council. The Chairman summons the District Council's session in every six months and presides over the Council session like the Speaker of Legislative Assembly of the State. He is assisted by the Secretary of the District Council. The Council's session is conducted like that of Legislative Assembly where Council's budget is laid, questions are raised by the Members and answered, calling attention motion/cut motion is raised and resolution is adopted.

1.5. Executive Branch is comprised of the Chief Executive Member (CEM) & Executive Members (EM) which is known as Executive Committee of the District Council. Chief Executive Member is elected by majority of the Members of District Council. The Executive Members, not exceeding 8 are chosen by the Chief Executive Member and they hold the portfolios as assigned by the Chief Executive Member. The Executive Committee (EC) of the District Council, headed by the Chief Executive Member, is the decision making authority of the Council. All important decisions and policies are discussed and approved by the E.C and thereafter implemented through the administrative network.

1.6. The Chief Executive Officer (CEO) is the head of the administration of the TTAADC and responsible for good governance. He is assisted by the Addl. CEO and Dy. CEO and a number of Principal Officers and Executive Officers who head the Wing /Department. Besides, there is Engineering Wing of the Council headed by the Chief Engineer and 5 (five) PWD Divisions are headed by Executive Engineers. TTAADC has about 5379 own employees and officers under different categories. Besides, 7181 employees are on deputation to TTAADC from the State Government. After the constitution of District Council under 6th schedule of the Constitution of India, the Government of Tripura has transferred several offices/ institutions alongwith employees/functionaries to the TTAADC. As a result TTAADC now control and manages 1494 Primary

Schools,221 Upper Primary Schools, 4 offices of the Assistant Director (ARDD),4 Veterinary Hospitals and 15 Veterinary Dispensaries along with 123 stock sub-centers etc.,6 Agri Sub-Divisions & 2 Horticulture Sub-Divisions, 4 Fishery Sub-Divisions, 6 ICDS projects with 1250 AW Centers, 11 Forest Ranges along with 39 Forest Beat Offices, 6 Sub-Divisional Cultural and Information Offices with 17 Information Centers,18 LAMPS located in Sixth Schedule area,

1.7. For administrative convenience, TTAADC area has been divided into 4 Zones and again Zones are sub-divided into 32 Sub-Zones. Each Zone has Zonal Development Office headed by Zonal Development Officer who functions/ implements developmental programs in consultation with Zonal Development Committee. The Zonal Development Committee is comprised of all Chairmen/chairpersons of Sub-Zonal Development Committee, Member of District Council of the area, MLAs of the area and all Chairpersons of Block Advisory Committee. Zonal Development Committee functions in ADC Zonal area like that of Zilla Parishad of the PRIs area.

1.8. The Sub-Zones are headed by Sub-Zonal officers and in each Sub-Zone there is Sub-Zonal Development Committee which is comprised of MDC's of the area, all Chairmen/Chairperson of elected ADC Village Committee. The Sub-Zones function in consultation with Sub-Zonal Development Committee. Besides, there is Block Advisory Committee in each R.D. Block constituted by the State Government with the local MLA, MDC and the Chairpersons of ADC Villages committees within the Block as Members of the Committee and they function like Panchayat Samiti of the PRIs area.

1.9. There are 527 nos. ADC Village which is equivalent to Gram Panchayat of PRI area. Each ADC Village is run by elected Village Committee which is headed by the Chairpersons/Vice-Chairpersons for five year term. There are 4293 elected members and 50% seat of the Members or Chairpersons/Vice-

Chairperson are reserved for women. These Villages Committees enjoy the powers and responsibilities equivalent to Gram Panchayat of PRI areas.

2.0. FINANCES OF THE DISTRICT COUNCIL:- As per paragraph 13 of the Sixth Schedule to the Constitution of India, the size of the budget of the Council is approved by the State Government and voted in the State Legislature which makes the District Council fully dependent to the State Government for financial support.

2.1. Tripura Tribal Areas Autonomous District Council gets funding from the State Government from the following sources:-

(a) Plan Fund Assistance: Plan fund is an important source of funding for TTAADC.

(b) Share of Taxes as Non-Plan grant: District Council does not collect revenue by itself except trade license, rent from market stall, royalty of Dumbbur water body and sale proceed of Farms etc. which generate a negligible amount of revenue. But stipulated percentage of taxes collected by the State Government is transferred to TTAADC as Non-Plan grant at the following rates:-

Table No-2

SL. No	Category of Taxes	Percentage of revenue devolved to ADC
1.	Forest revenue	75%
2.	Agriculture income tax	50%
3.	Land revenue	40%
4.	Professional tax	25%
5.	Motor vehicle tax	25%
6.	Royalty from natural Gas	30%

(c) Transferred Fund: District Council also receives Transferred Fund from various Departments of the State Government for salary of deputed staff/officials and against some transferred schemes.

2.2. The total fund received by TTAADC from various sources for the year commencing from 2007-08 to 2012-13 is given in the table below:-

Table no-3

Fund flow to TTAADC From the year of 2007-08 to 2012-13,

(Rs. in cr.)

Year	Own revenue	Annual plan grants	Share of Taxes	Other receipts	Transfer Fund	Total.
1	2	3	4	5	6	7
2007-08	.0046	45.00	20.00	62.82	42.88	170.70
2008-09	.0032	55.00	22.50	66.32	43.65	187.47
2009-10	.0088	60.50	25.00	147.31	69.25	302.07
2010-11	2.56	70.00	35.00	106.51	71.65	285.72
2011-12	1.37	85.00	35.00	67.59	88.76	277.72
2012-13	1.86	90.00	35.00	175.42	70.16	372.44

Note:- The amount of receipt under transfer fund as shown in column-6 is used for salary expenditure of the deputed officials/employees of transferred offices of School Education, Social Welfare, Panchayat, Agriculture, Animal Resource, Fisheries, Forest, and Information & Cultural Affairs, Co-operation etc Departments of the State Government.

2.3. Grant under 13th Finance Commission: District Council also got financial grant of 13th Finance Commission for the purpose and amount as shown in the table below:-

Table no-4
Grant of 13th Finance Commission:-
(Rs. in crores)

Sl.No	Description for which grant is made	Amount recommended	Amount received
1	Construction of 4nos. composite Zonal Office building	20.00	8.49
2	Dev. of Kok-Borok Language & Culture	10.00	7.14
3	Special Area Basic & Performance grant	20.70	9.60
	Total	50.70	25.23

2.4. The salary obligation of TTAADC own staff and officers including administrative cost are met out of Plan and Non-Plan grants(Share of Taxes) received from the State Government including own revenue income generated by ADC from its' limited sources. Salary expenditure of TTAADC's Own staffs incurred during last 6(six) years are given below:

Table no-5
Salary expenditure of TTAADC own staff during 2007-08 to 2012-2013.
(Including Non-Plan and Non-Salary Expenditure)
(Rs. in cr.)

Year	Salary expr. Plan	Salary expr. Non plan	Non plan non salary expr.	Total.
1	2	3	4	5
2007-08	33.33	23.67	19.94	76.94
2008-09	40.03	22.50	22.67	85.20

2009-10	60.75	35.00	75.25	171.00
2010-11	60.16	35.00	34.53	129.69
2011-12	67.01	35.00	98.82	201.83
2012-13	76.56	35.00	106.77	218.33

Table no-6

Salary expenditure of Transfer/Deputed staff during 2007-08 to 2012-13.

(Rs. in cr.)

Year	Fund received	Salary Expdt. incurred	Other related expdt.
1	2	3	4
2007-08	42.87	29.54	3.33
2008-09	43.65	34.64	9.01
2009-10	69.25	61.67	7.58
2010-11	71.64	60.22	1.42
2011-12	88.76	77.90	3.56
2012-13	70.16	96.14	1.32
Total	386.33	360.11	26.22

3.0. PROJECTED RECEIPT & REQUIREMENT OF FUND AND GAP IN

RESOURCE GENERATION: The receipt & requirement of fund and gap in resource generation of TTAADC commencing from the year of 2015-16 to 2019-20 along with year-wise break-up is given in the table below:-

Table no-7**(Rs.in crore)**

year	Estimated Receipt	Projected Requirement	Gap between Estimated Receipt & Requirement
2015-16	172.20	302.85	130.65
2016-17	189.50	347.75	158.25
2017-18	208.45	402.50	194.05
2018-19	229.27	456.61	227.34
2019-20	252.19	548.39	296.20
Total	1051.61	2058.10	1006.49

TTAADC requires the following categories of fund for the purpose and the amount indicated at SL. no (a),(b) &(c) below:

(a) Gap Grant for salary expenditure amounting to Rs.775.51 crores:

Since the TTAADC has limited resources for generating income, District Council request the 14th Finance Commission to award a grant worth Rs.775.51 crores only as shown in the table no.8 below for meeting gap in salary expenditure from the year of 2015-16 to 2019-20.

Table no-8**Projected Salary expenditure of ADC own staffs. (Tentative)****(Rs. in crores)**

Year	Projected salary expenditure of ADC Own staffs.	Projected revenue mobilized by ADC	Projected assigned revenue from State Govt.	Gap grant for salary proposed to 14 th Finance Commission
2015-16	145.00	2.20	40.00	102.80
2016-17	166.75	2.50	44.00	120.25
2017-18	198.00	2.75	48.40	146.85
2018-19	227.70	3.00	53.24	171.46
2019-20	296.01	3.30	58.56	234.15
Total	1033.46	13.75	244.20	775.51

(b) Special Area Grant: - ADC Villages/ paras (habitations) located in remote places in Sixth Schedule areas have been lacking basic amenities, particularly, safe drinking water sources and electrification. There are about 230 nos. N.C. habitations & 2561 nos. PC habitations (Source : DWS) and also 1002 nos. existing drinking water sources require maintenance/repair to make these serviceable(source: survey report of ADC). As regard to electrification, there are 1266 nos. habitations in ADC area are un-electrified (source: TSEB Ltd). There is also requirement for creation IT infrastructure at different field/outlying offices of the Council. For the creation & maintenances of drinking water sources, extension of electrification and creation & maintenance of IT infrastructure an amount of Rs.90.00 crores is required.

(c) Proposal for grant for Specific project amounting Rs.140.98 crores: As mentioned earlier about 84.24% Sch. Tribes population of the State live in Sixth Schedule area. But 6th Schedule area is the most backward region of the State where socio-economic condition of the people remains bad, if not worse. Intervention is necessary in critical areas of the District Council where the State Government is constraint by schematic conditionality. Up-gradation of inter-village link roads, renovation of primary school building (as it cannot be covered by SSA scheme);renovation of Health sub-centres, Agri. input stores, ARD stock Sub-Centres and students' hostels etc. are very important to sustain the effort of improving the socio-economic condition of the people of Sixth Schedule area. Details of the specific project have been indicated at SL. No.4.0 below.

4.0. SPECIFIC PROJECT PROPOSAL:

4.1 Roads & Bridges:- Under the Specific project, it is proposed for renovation/maintenance /up-gradation of Village road connectivity for 476 k.m. by converting the earth formed village roads into all weather road by brick soling for which Rs.57.10 crore is required.

4.2. Maintenance of school building:- The condition of the most the building of the primary & upper primary schools constructed decades before under the programs of Operation Black Board (OBB) are in bad shape and 200 nos. school building need renovation for which Rs.20.00 crore is required. Renovation work is not permitted under SSA.

4.3. Renovation of ARD Stock Sub-Centres: The condition of the building of the transferred institutions under ARDD is not good and requires renovation for proper functioning. It is, therefore, proposed for maintenance of 35 institutions like veterinary hospitals, dispensary, stock sub-centres etc. for which Rs.3.25 crore is required.

4.4. Renovation & repair of Health Sub-Centres: The condition of the buildings of the most of the Health Sub-Centres is in very bad shape these require maintenance. Moreover, the 50 bedded hospitals at District Council H/Q, 10 bedded hospital in South Zone and 1 Dispensary at Shikaribari of Dhalai Zone are to be improved by renovating them along with their feeder institutions particularly the Health Sub-Centres. Therefore, it is proposed for maintenance of 45 such institutions for which Rs.6.75 crore is required.

4.5. Renovation & maintenance of Agri. VLW Store/main store and Sector Office: The condition of the building of the transferred institutions, such as office of the Supdt. Agri., Sector Offices, VLW office cum stores and also Main store of the Agri sub-division require renovation for extending proper services. It is, therefore, proposed for renovation of such 58 Agri. Institutions for which Rs.4.80 crore is required.

4.6. Renovation of office buildings: TTAADC has good number of offices at its headquarter as well as outlying areas such as 5 PW Divisions and 17 Sub-divisions, Council Secretariat, Council Bhavan, Council Administrative building, Principal Officers' building, 32 Sub-Zonal offices, 17 School Inspectorate, Tribal Cultural

Development Centre etc. These offices also require renovation which TTAADC cannot undertake for paucity of fund. Rs.10.08 crore is required for this renovation work.

4-7. Upgradation of Godown: District Council has 6(six) godown which are located at Headquarters of PWD Divisions of TTAADC and at its' headquarters, Khumulwng. These Godowns are important for storing construction materials and now in bad condition and for renovation Rs.15.00 crore is required.

4.8. Renovation of Residential Buildings and Hostels of TTAADC:

Besides office buildings, there are 117 nos. residential buildings/staff quarter of different categories owned by TTAADC, 10nos. old students' hostels(Boys & Girls) attached to Residential Schools, very old Hostel for elected Members of District Council etc which are in very bad shape and require repair & renovation to make them liveable. TTAADC unable to take up such repair and renovation work due to paucity of fund. Therefore, it is proposed for repair of these buildings for which Rs.12.00 crore is required.

4.9. Up gradation of Tribal folk Music College: TTAADC has set up Tribal Folk Music College at its headquarter, Khumulwng, for promoting the rich tribal folk songs & dances. The College has been set up on the existing building of Tribal cultural Institute. The college has been recognized by Tripura Central University and has started classes for degree courses. There is acute shortage of accommodation for different faculties and yet to meet the required norms of the University. Therefore, it is necessary to upgrade the existing physical infrastructure of the college for which Rs.12.00 crore is proposed.

Demand before the 14th Finance Commission:-

The TTAADC places its proposal before the 14th Finance Commission to award a sum of Rs. 1006.49 crores only for the purposes given in the table below: -

Table no-9**(Rs.in crore)**

Sl.No.	Purpose for which grant is sought for from 14th F.C.	Amount required
1	Gap grant of Salaries	775.51
2	Special Area Grant	90.00
3	Constn./Mtc. of 476 kucha roads,	57.10
4	Mtc/up-gradation of 6 stores /godowns.	15.00
5	Mtc. of 200 school buildings	20.00
6	Mtc.of 25 stock sub-centre & 10 dispensary under ARDD	3.25
7	Mtc.of 42 VLW office cum-stores	2.10
8	Mtc.of 6 Agri.main stores	1.20
9	Mtc.of 10 Agri.sectors offices	1.50
10	Renovation of office building	10.08
11	Up-gradation of Folk Music Collage & Culture	12.00
12	Renovation of staffs qtr,student's hostel, MDC's hostels	12.00
13	Mtc.of 45 health institutions/sub-centres	6.75
	Total	1006.49

Table no-10**Proposed Phasing of allocation:-****(Rs.in Crores)**

Year	2015-16	2016-17	2017-18	2018-19	2019-20	Total
Amount	200.00	200.00	200.00	206.49	200.00	1006.49